#### Shaping California's Future: General Plan Guidelines Visioning Workshop (pt. 1)

California American Planning Association Conference September 30, 2025



#### The State Clearinghouse

Mission: Support informed decision-making by public agencies & the public

#### Roles

- CEQA implementation
- Local & regional land use planning
- Environmental Goals & Policy Report

#### **Provide**

- Written guidance
- Tech tools & resources



#### Overview of LCI's Planning Activities



#### Guidelines & Technical Advisories

Update General Plan Guidelines

Develop Technical Advisories



#### **Technical Assistance**

Respond to Public Inquiries
Help Interpret Planning Laws
Review Proposed Legislation
Review Grants



#### **External Partnerships**

Interagency Working Groups
Review State Documents
Collaborative Research with
Academic Institutions



#### Local Government Reporting

Annual Progress Report
Annual Planning Survey

**Planning & Land Use Activities** 





#### **Agenda**

- Welcome Presentation
  - Bill Fulton Presents "The History of Planning in California"
  - LCI Planning Guidelines Update Overview
- Topic-Specific Discussions
  - Introductions
  - Discussion
  - Feedback





# General Plans: History and Context



#### **Brief History of General Plans**

1927: First law allowing General Plans

1965: Major legal revision requiring local governments to prepare General Plans



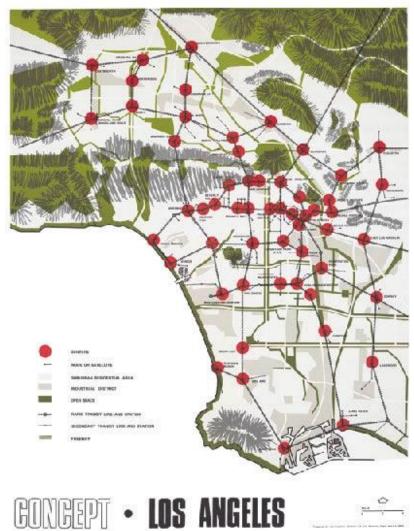


#### **Brief History of General Plans**

1971: General Plans must be consistent with zoning.

7 Elements

1990: Lescher: The general plan is the "constitution for the future physical development of the community" and zoning must follow it.











#### **Recent History**

- 2004: SB 18 Tribal Consultation
- 2007: AG legal settlement clarifying that General Plans must include GHG analysis and mitigation.
- 2016: SB 1000 passed, introduced environmental justice into General Plans (first new element in decades)
- 2016-present: Increased effort to using Housing Elements to increase housing production
- 2017: Last General Plan Guidelines update, which focused on climate.







#### **Current Issues**

- Climate
- Environmental Justice / Equity
- Housing
- Tribal Consultation
- Innovative Methods of Community Engagement





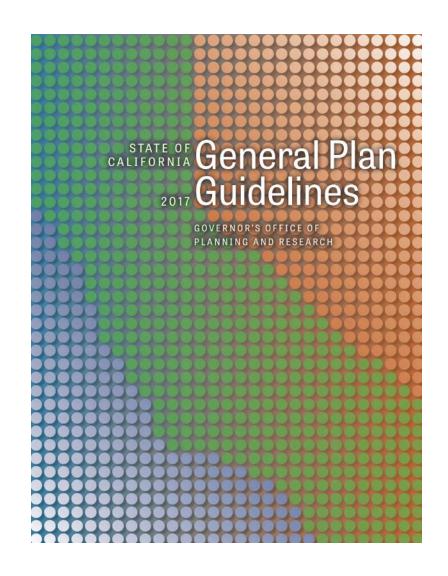


# LCI Planning Guidelines Update Overview



#### **Project Components**

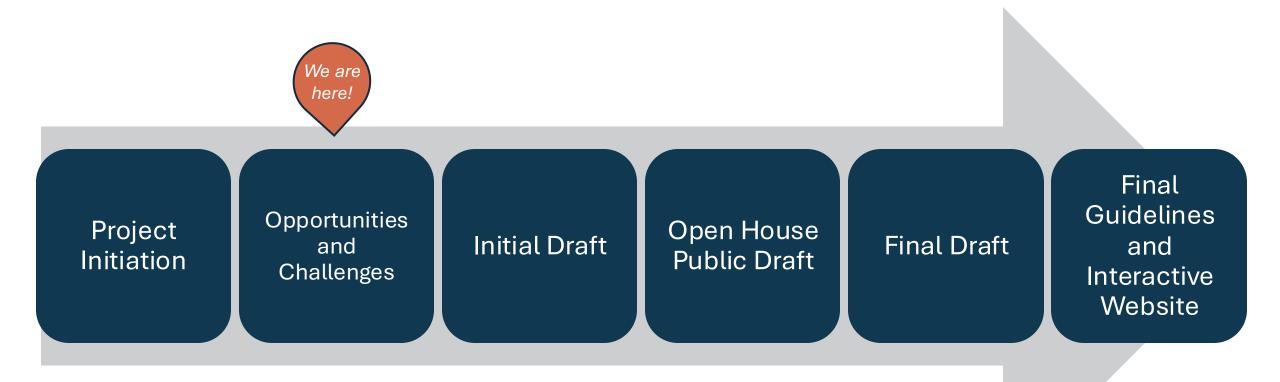
- Comprehensive updates to:
  - General Plan Guidelines (excluding Housing)
  - Planner's Guide to Specific Plans
  - Tribal Consultation Guidelines
- An interactive project website
- Complete by March 2027







#### LCI Planning Guidelines Timeline

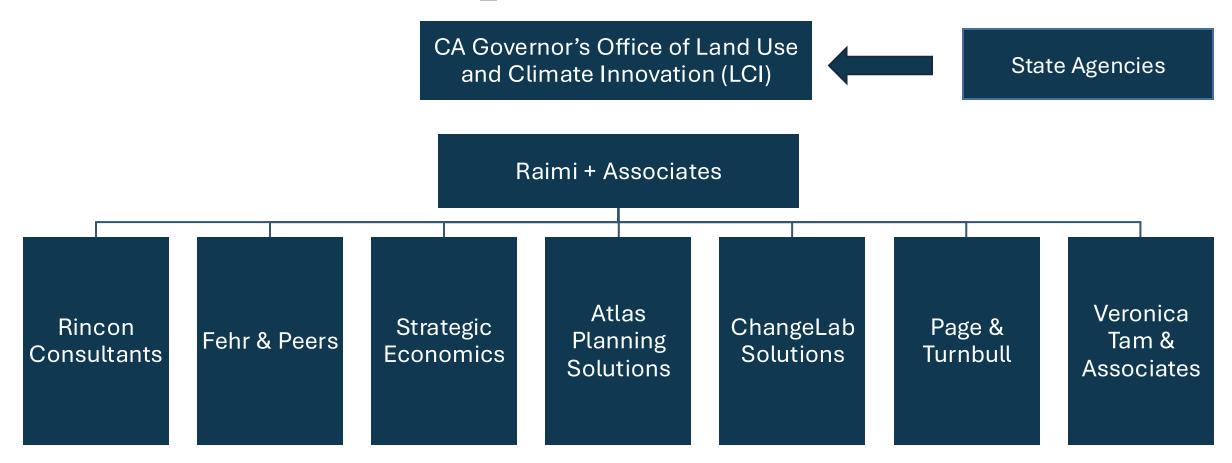


**Spring 2025** 

**Spring 2027** 



#### General Plan and Specific Plan Guidelines Team







#### Why is LCI updating the Planning Guidelines?

- Documents are out of date; do not include 250+ new State laws
- Organization, presentation and usability/accessibility can be improved
- Legal requirements are not explicitly identified
- Focused on large jurisdictions and not reflective of California's diversity
- Lack of tools, data, methodologies and other "nuts and bolts" of planning
- Lack of detailed implementation strategies and tools
- Insufficient information on critical themes such as equity, health, and climate change

#### Planning Guidelines Updates Topics

- 9 Required Elements
- Additional Topics/Elements
  - Historic Preservation
  - Water
  - Economic Development
  - Urban Design and Placemaking
  - Agriculture and Working Lands
- Cross Cutting Topics
  - Climate Adaptation and Resilience
  - Tribal Knowledge
  - Equity and Health
  - Community Engagement







#### **Engagement Activities**

- Project Launch Workshops (complete!)
- Informal Listening Sessions (complete!)
- Topic-specific Advisory Groups (meeting 1complete!)
- In-person and virtual workshops (round 1 complete!)
- Online surveys and feedback forms
- Tribal Consultation and Tribal Community engagement
- Environmental Justice Community engagement
- State Interagency Advisory Group (2 meetings complete!)
- California APA Conference







# General Content Objectives and Approach



#### Structure and Organization

- Focus on practice, "how-to" guidance
- Clear and easy to navigate
- PDF and web-based Guidelines
  - PDF = Streamlined and focused on requirements
  - Web = Dynamic and interactive with searchable databases
- Guidance for California's diversity: geography, political, community size
- Separate chapters on required and optional topics with consistent structure



#### **Chapter Content**

- Descriptions of legal requirements and State laws
- Checklists for legal conformance
- "How to" instructions for required analysis (e.g., DAC analysis for EJ, evacuation analysis in Safety, no net loss analysis for Land Use)
- Case studies and examples
- Data and resources
- Cross-cutting topics in all chapters
- Alignment with State, regional and local plans





#### Implementation and Process

- Process of updating each Element (existing conditions, policy review, policy development, plan writing, etc.)
- Guidance on clear GP language
- RFP examples
- Scopes of work for focused and comprehensive updates
- Guidance on plan writing
- KPIs and plan evaluation
- Post-adoption implementation tools and guidance





#### Planning Guidelines Cross-Cutting Themes

- Community Engagement Position as a foundational principle, consolidate best practices, and tailor strategies for engaging diverse and priority communities.
- **Health** Consistently integrate across all elements with clear definitions, data tools, and actionable policies.
- **Equity** Consistently integrate across all elements with clear definitions, data tools, and actionable policies.
- Climate Treat as a cross-cutting issue (instead of a single chapter) with callouts and best practices linking climate to all General Plan elements.
- Tribal Knowledge
  - Elevate Tribal knowledge and stewardship practices in a way that values local tribal communities, honors knowledge, and respects reciprocity.
  - Provide guidance on Tribal consultation and co-stewardship opportunities within land use and climate strategies.



# Small Group Discussions



#### **Table Topics**

- Land Use Element
- Urban Design & Historic
   Preservation Elements (New/optional)
- Circulation Element
- Safety Element
- Integrating with the Housing Element
- Open Space and Conservation Elements

- Natural & Ag/Working Lands Element (New/optional)
- Environmental Justice Element
- Air Quality & Noise Elements
- Economic Development (New/Optional)
- Water (New/Optional)





#### **Small Group Discussions**

- What are the challenges you face planning for this topic?
- What information, guidance, tools/data, etc. should be included in the General Plan Guidelines to make planning easier for this topic?
- How should the cross-cutting themes be addressed within this topic?
  - Engagement
  - Equity and Health
  - Tribal knowledge
  - Climate Mitigation, Adaptation and Resilience



## Stay Involved!



#### **Stay Involved!**

Visit the project website for more information: planningupdate.lci.ca.gov/

Reach out to the LCI Planning Guidelines Update team (planningupdate@lci.ca.gov) with any questions about the project!



Fill out the interest form to stay up to date on the project!



# Thank you!

